

Activity: Ecological Services
Subactivity: Endangered Species

		2007 Actual	2008 Enacted	2009			Change From 2008 (+/-)
				Fixed Costs & Related Changes (+/-)	Program Changes (+/-)	Budget Request	
Candidate Conservation	\$(000) FTE	8,425 64	9,731 66	+189 -	-1,261 -1	8,659 65	-1,072 -1
Listing	\$(000) FTE	17,824 103	17,978 103	+288 -	-78 -	18,188 103	+210 -
Consultation/HCP	\$(000) FTE	49,179 429	51,758 433	+954 -	-1,135 -1	51,577 432	-181 -1
Recovery	\$(000) FTE	69,551 434	71,041 434	+1,034 -	-3,658 -	68,417 434	-2,624 -
Total, Endangered Species	\$(000) FTE	144,979 1,030	150,508 1,036	+2,465 -	-6,132 -2	146,841 1,034	-3,667 -2

Summary of 2009 Program Changes for Endangered Species

Request Component	(\$000)	FTE
• Candidate Conservation	-1,261	-1
• Listing	-78	0
• Consultation/HCP	-1,135	-1
• Recovery	-3,658	0
TOTAL Program Changes	-6,132	-2

Justification of 2009 Program Changes

The 2009 budget request for Endangered Species is \$146,841,000 and 1,034 FTE, a program change of -\$6,132,000 and -2 FTE from the 2008 Enacted.

Candidate Conservation (-\$1,261,000/-1 FTE)

A decrease of \$1,261,000 and -1 FTEs in Candidate Conservation Program is requested due to eliminating an unrequested earmark and anticipated savings realized through reduced administrative costs, increased collaboration and a more strategic focus.

Listing (-\$78,000)

A decrease of -\$78,000 and 0 FTEs in the Listing Program is requested due to reductions in administrative costs.

Consultation (-\$1,135,000/-1 FTE)

The Service request includes a decrease in the Consultation Program activities based on increased coordination with other Federal agencies and streamlining program management. Consultation staff will continue efforts with the Bureau of Land Management and U.S. Geological Survey to support coordinated energy development and species conservation across land ownerships in the west.

Recovery (-\$3,658,000)

The Service will eliminate numerous unrequested earmarks enabling the Service to address its highest priorities. In addition, the Service proposes reducing FY 2009 program administrative funding in the Recovery Program. The Service believes that savings can be achieved through streamlining program management.

Program Performance Change

Performance Goal	2005 Actual	2006 Actual	2007 Actual	2008 Plan	2009 Base Budget (2008 Plan + Fixed Costs)	2009 Plan	Program Change Accruing in 2009	Program Change Accruing in Outyears
Resource Protection -- Sustaining Biological Communities								
CSF 7.16 % of formal/informal "other" consultations addressed in a timely manner	unk	unk	84% (15,902 of 18,822)	76% (13,777 of 18,040)	76% (13,777 of 18,040)	73% (13,777 of 18,942)	-3.6% (-4.8%)	
CSF Total Actual/Projected Cost(\$000)	unk	unk	\$29,010	\$25,736	\$25,736	\$26,354	\$618	
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	\$22,128	\$22,659	\$22,659	\$23,203	\$544	
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	\$1,824	\$1,868	\$1,868	\$1,913	\$45	
14.1.2 % of formal/informal energy consultation requests addressed in a timely manner	unk	85% (2,886 of 3,380)	93% (2,801 of 3,027)	86% (2,675 of 3,112)	86% (2,675 of 3,112)	82% (2,675 of 3,267)	-4.1% (-4.7%)	

Unk – Unknown – The Endangered Species program does not have data for these items or it was not available in the past.

1/ The performance measures in this table include revised GPRA Strategic Plan performance measures and program-level workload measures. The program is developing new long-term outcome and annual output performance measures as a result of a PART review conducted in 2005. The new measures may replace or revise many of the measures included in this table.

Program Overview

The Fish and Wildlife Service’s Endangered Species program is comprised of four program elements: Candidate Conservation, Listing, Consultation and Recovery. Each component is integral in fulfilling the Service’s responsibilities under the Endangered Species Act. Our activities are complemented by the projects funded through the Cooperative Endangered Species Conservation Fund.

The Candidate Conservation program is implemented through a proactive and collaborative approach with states and territories, tribes, federal agencies, and the private sector to keep species from declining to the point that they warrant listing under the Endangered Species Act. Through this program the Service works to: (1) identify species that are on the brink of becoming listed or that face threats that make listing a possibility; (2) provide information, planning assistance, and resources to encourage partnerships for conservation measures for these species; and (3) prioritize non-listed species so those most needing protection or additional study are addressed first. The Service believes this collaborative approach is an essential conservation tool that proactively addresses species decline, removes or reduces threats, and initiates actions so that listing might not be necessary.

The Listing program is the mechanism through which plant and animal species are afforded the full range of protections available under the Endangered Species Act. These protections include: prohibitions on taking, import/export and commerce, and possession of unlawfully taken endangered species; recovery planning and implementation; and federal agency consultation requirements. Listing a species becomes necessary when, on the basis of the best available scientific information, a species is determined to be

threatened or endangered. The program's activities include listing species as threatened or endangered, designating critical habitat and responding to petitions from the public to list species.

The Consultation program fulfills compliance needs of federal agencies through Section 7 of the Endangered Species Act, as well as meeting the needs of non-federal entities through the Habitat Conservation Planning (HCP) program (section 10 of the Act). The Service works with its federal partners to identify and resolve potential species conflicts in the early stages of project planning. The Service also addresses the needs of non-federal entities by participating as an equal partner in the HCP planning process. Both the section 7 and section 10 processes are used to ensure that projects will be implemented in a manner consistent with the conservation needs of listed species.

The Recovery program supports the ultimate goal of threatened and endangered species conservation which is to recover listed species to levels where protection under the Endangered Species Act is no longer required and they can be removed from the list (delisted). Restoring listed species to a point where they are secure, self-sustaining components of their ecosystem is a challenging task. The factors responsible for their endangered status may have been at work for hundreds of years, and reversing declines, stabilizing populations, and achieving recovery goals may require coordinated actions from many partners over a lengthy period.

Endangered Species Strategic Plan

In FY 2009, the Endangered Species Program will implement the Endangered Species Strategic Plan that is scheduled to be completed in 2008. This Plan emphasizes reliance on partnerships, science excellence, and service to the American people.

By implementing this Plan, the Service seeks to take a more strategic and transparent approach to its efforts. The two primary goals of the Strategic Plan are to recover listed species so that they no longer need protection under the ESA and conserve species-at-risk so that listing under the ESA is not necessary. Targets within the Plan ensure progress towards these goals, depending on all elements of the Endangered Species Program to achieve these outcomes. Coordination and cooperation within the Service and externally with other partners will leverage Endangered Species Program resources to most effectively and efficiently benefit priority species. New performance goals and performance measures will be included in the plan. Some current measure may remain while others will no longer be used.

There are four features of the Plan that are pivotal to its strength as a strategic management tool for recovering and conserving imperiled species:

- *Big picture focus:* The Plan does not focus solely on Endangered Species Program contributions to imperiled species conservation. Instead, it also acknowledges the contributions of our partners as necessary to achieving the goals and objectives of the Plan. The Plan's strategic goals, outcomes and outputs will make it easier for our partners to work with us, forming effective collaborative relationships that will enable private landowners to achieve their aims, and the States and Tribes to serve the vital interests of their constituents. Our new performance goals will provide essential definition and guidance for streamlining our business practices thereby providing our partners with the tools they need to expand collaborative conservation efforts.
- *Results oriented:* The Plan links high-level strategic goals to prerequisite Program-level outcomes and outputs, and it describes a means by which achievement at all levels of the strategy can be measured. The Plan's performance measures are goal and outcome oriented – i.e., they measure the impact the Program strives to achieve as an end result of Plan implementation. The performance measures are also output oriented, as the achievement of the Program's goals and outcomes relies heavily on successful conservation planning and implementation.

- *Strategic prioritization:* The vital strategic element of this Plan is its focus on priority listed species and priority imperiled species on which to concentrate Program resources. Although setting species priorities presents social, political, and biological challenges, the reality is that we must first focus resources on priority species. This Plan contains criteria for the Program to use to identify priority species so that we can make meaningful progress toward species' conservation. These lists are initiated at the field level, rolled up to regional level, and then compiled into national priority lists. These lists will also serve as transparent communications tool by which we convey our priorities to our partners.
- *On-going processes support the Strategic Plan:* Key aspects of Plan implementation are based on processes already used, thereby eliminating the need to develop new tools and ways of doing business. Of particular importance to the Plan are regular assessments of listed species and species-at-risk. These assessments are needed for establishing our species priorities, planning effective courses of action, monitoring outcomes, and updating the Plan to account for changing circumstances.

Through a focus on these four principles, the Strategic Plan looks forward, learning from the challenges and successes of the past, to shape the Endangered Species Program of the future.

Use of Cost and Performance Information

- In FY 2009, the Service will provide a second year of increased support for a science-based effort to assess and enhance terrestrial and aquatic habitats at a landscape scale in the Green River Basin, Wyoming, while facilitating responsible energy development through local collaboration and partnerships. This effort will focus on candidate conservation effort and interagency consultations needs in the Basin.
- In FY 2006, the Service launched a new national Tracking and Integrated Logging System (TAILS) for Federal Activities, Environmental Contaminants and Section 7 Interagency Consultations. In FY 2008, all Regions are requiring their field offices to report consultation project information into TAILS for FY 2008 performance reporting. This system replaces local, individualized workload tracking systems to allow more consistency and better accountability in reporting accomplishments at the regional and national level for GPRA and other purposes.
- Consistent with the FY 2007 President's request, the Service prioritized its FY 2007 operating plan to provide additional consultation funds to support energy development activities by other Federal agencies. Additional funding was provided to the Rocky Mountain Region based on the energy-related consultation workload associated with petroleum development, coal mining, and hydropower. Information about the likely energy-related workload was derived from discussions with the Federal agencies in the region. By taking this approach, instead of allocating the consultation increase by the existing formula, the Service is able to anticipate and better meet this energy-related consultation workload and further contribute to the Department's resource use goal of fostering energy development in an environmentally sound manner.
- Starting in FY 2004, the Service has addressed the high-priority needs of (1) species on the brink of extinction, and (2) species at the verge of recovery through a competitive approach. Rather than allocating funds by formula, the Regions request funding for specific projects. This competitive approach to allocating this funding ensures that the highest priority needs are met, no matter where they occur in the country, while encouraging increased efficiency in project implementation (as among projects of roughly equal priority, lower-cost proposals are more likely to be funded).
- In FY 2008, the Service will finalize a strategic plan for the Endangered Species Program that includes new long-term outcome and annual output performance measures to respond to the 2005 PART findings. The Program will focus on the highest priority conservation objectives identified in the draft plan, listed species recovered and unlisted species-at-risk conserved to look forward, learn from the challenges and successes of the past, and shape the Endangered Species Program of the future.

Program Performance Overview

Performance Goal / Measure	2005 Actual	2006 Actual	2007 Plan	2007 Actual	2008 Plan	2009 President's Budget	Change from 2008 Plan to 2009	Long-term 2012 Target
Resource Protection - Sustaining Biological Communities								
DOI 7 Percent of threatened or endangered species that are stabilized or improved (GPRA)	35%	41% (522 of 1,269)	40% (509 of 1,269)	45% (573 of 1,269)	42% (527 of 1,267)	42% (527 of 1,267)	0.0%	42% (527 of 1,267)
Total Actual/Projected Cost(\$000)	unk	\$270,147	unk	\$266,095	\$250,607	\$256,621	\$6,015	\$256,621
Actual/Projected Cost Per Unit (whole dollars)	unk	\$517,523	unk	\$464,389	\$475,535	\$486,948	\$11,413	\$486,948
CSF 7.11 Percent of prioritized listed species showing improvement in their status indicators	unk	unk	unk	unk	unk	4% (7 of 172)	---	4% (7 of 172)
CSF Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk		---	
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk	\$87,429	---	\$87,429
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	unk	unk	unk		---	
Comments:	New performance measure in FY 2009.							
CSF 7.14 Percent of prioritized listed species with current recovery plan	unk	unk	unk	unk	unk	72% (124 of 172)	---	81% (140 of 172)
CSF Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk		---	
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk	\$5,655	---	\$5,655
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	unk	unk	unk		---	
Comments:	New performance measure in FY 2009.							
CSF 7.15 Percent of recovery actions for prioritized species implemented	unk	unk	unk	unk	unk	44%	---	44%
CSF Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk		---	
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk	\$46,893	---	\$46,893
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	unk	unk	unk		---	
Comments:	New performance measure in FY 2009.							
CSF 7.16 % of formal/informal "other" consultations addressed in a timely manner	unk	unk	unk	84% (15,902 of 18,822)	76% (13,777 of 18,040)	73% (13,777 of 18,942)	-3.6% (-4.8%)	64% (13,777 of 21,648)
CSF Total Actual/Projected Costs (\$000)			unk	\$29,010	\$25,736	\$26,354	\$618	\$26,354
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	unk	\$22,128	\$22,659	\$23,203	\$544	\$23,203
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	unk	\$1,824	\$1,868	\$1,913	\$45	\$1,913
CSF 7.17 Percent of final listing determinations promulgated in a timely manner	unk	unk	unk	unk	unk	45% (5 of 11)	---	100% (5 of 5)

Performance Goal / Measure	2005 Actual	2006 Actual	2007 Plan	2007 Actual	2008 Plan	2009 President's Budget	Change from 2008 Plan to 2009	Long-term 2012 Target
CSF Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk		---	
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk	\$13,574	---	\$13,574
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	unk	unk	unk		---	
Comments:	New performance measure in FY 2009. The number of anticipated consultation requests is expected to rise in FY2009 and continue to rise in the future while the number of consultations addressed each year is expected to remain steady.							
7.17.2 % of petition findings made within one fiscal year of petition receipt	unk	unk	unk	unk	unk	67% (12 of 18)	---	100% (10 of 10)
Comments:	New performance measure in FY 2009.							
7.17.3 % of critical habitat rules, for species listed prior to the last fiscal year, promulgated in a timely manner	unk	unk	unk	unk	unk	30% (3 of 10)	---	100% (5 of 5)
Comments:	New performance measures in FY 2009.							
DOI 8 Percent of candidate species where listing is unnecessary as a result of conservation actions, including actions taken through agreements (GPRA)	1.2%	1.8% (5 of 283)	1.1% (3 of 283)	1.1% (3 of 283)	0.4% (1 of 244)	0.5% (1 of 220)	0.0% (10.9%)	0.5% (1 of 212)
CSF 8.11 Percent of prioritized species-at-risk for which there is an Agency determination that the species does not meet the definition of threatened or endangered due to conservation agreements or actions	unk	unk	unk	unk	unk	7% (6 of 86)	---	12% (10 of 86)
CSF Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk		---	
CSF Program Total Actual/Projected Cost(\$000)	unk	unk	unk	unk	unk	\$23,724	---	\$23,724
Actual/Projected Cost Per Unit (whole dollars)	unk	unk	unk	unk	unk		---	
Comments:	New performance measure in FY 2009.							
8.11.5 % of prioritized species-at-risk showing improvement in their Status Indicators due to conservation efforts	unk	unk	unk	unk	unk	19% (16 of 86)	---	27% (23 of 86)
Comments:	New performance measure in FY 2009.							
8.11.7 % of prioritized species-at-risk that have conservation strategies developed	unk	unk	unk	unk	unk	16% (14 of 86)	---	24% (21 of 86)
Comments:	New performance measure in FY 2009.							
14.1.2 % of formal/informal energy consultation requests addressed in a timely manner	unk	85% (2,886 of 3,380)	76% (2,443 of 3,217)	93% (2,801 of 3,027)	86% (2,675 of 3,112)	82% (2,675 of 3,267)	-4.1% (-4.7%)	72% (2,675 of 3,734)
Comments:	The number of anticipated consultation requests is expected to rise in FY2009 and continue to rise in the future while the number of consultations addressed each year is expected to remain steady.							

Unk – Unknown – The Endangered Species program does not have data for these items or it was not available in the past.

1/ The performance measures in this table include revised GPRA Strategic Plan performance measures and program-level workload measures.

The program is developing new long-term outcome and annual output performance measures as a result of a PART review conducted in 2005.

The new measures may replace or revise many of the measures included in this table.